



Fullerton Homeless Plan Committee

Mission: *Create a comprehensive strategic plan addressing homelessness on a collective impact level.*

10:00am till 11:30am

Tuesday, Nov. 26, 2019

Fullerton Community Center (Grand Hall)

340 W Commonwealth Ave,

Fullerton, CA 92832

A G E N D A

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1. Call to order and introductions/review mission	1
2. Review minutes and agenda	1- 4
3. Review and Approve Report Draft	5-13
4. PUBLIC COMMENTS -Review Mission	
5. Next Steps	
5. Adjourn	



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MINUTES

10:00am, Tuesday, November 12, 2019

Fullerton Community Center (Grand Hall)

340 W Commonwealth Ave,
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Call to order: The meeting was called to order by Chair Kennedy at 10:00A.M.

Members Present: Chair Rusty Kennedy, Allison Howell, Barbara Johnson, Barry Ross, Deacon Richard Doubledde, Harry Langenbacher, Jason Philips, Jay Williams, Karen Sharma, Lisa McPheron, Marlene Halvorson, Rev. Dr. Mandye Yates, Theresa Harvey Alternate Natalie Nuesca

Staff Support: Briana Stickney

Minutes: Approved

Data Review: Rusty Kennedy
• Reviewed attachments

Discuss and Approve Recommendations: Rusty Kennedy –Committee Chair
The following recommendations were voted on and one “no” vote was made on *two items.

Emergency Housing/Navigation Centers

1. *Fast track the Illumination Foundation’s Navigation and Recuperative Care Center including expanding the SB2 “By Right” zoning for shelters by December 2019.
2. Support the Safe Parking Pilot Program that started 11.12.19 in Fullerton.

Permanent Housing

1. Develop and implement an affordable housing plan with milestones to:
 - a. Meet the 2021 Regional Housing Needs Assessment (RHNA) goal of 146 Very Low-Income units, and 166 Low Income Units by 2021.
 - b. Meet the 2029 RHNA (Projected) goal of 2, 973 Very Low and Low-Income housing units by 2029 with quarterly milestones.
 - c. Approve an Affordable Housing Incentive Overlay Zone that increases the density and “By Right” development of mixed use with Very-Low and Low income housing requirements in areas throughout the city to meet the RHNA goals by January 2020.
 - d. Amend the General Plan on land owned by religious institutions as “By Right” zoned for development of Permanent Supportive, and Low-Income Housing.
 - e. Identify city and other public land to encourage development of Very-Low and Low income housing by January 2020. As developments are proposed, ease permits and density requirements to meet the RHNA goals.
 - f. Fast Track development of permanent supportive, Very-Low and Low income housing as developments are proposed, to meet the RHNA goals.
2. Adopt an Inclusionary Housing Ordinance requiring all new developments include 20% Very Low or Low-Income units. Include an “In Lieu of Fee” that developers can pay where the low-



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income housing is not feasible, creating a funding source to subsidize Very Low Income housing units.

3. Promote Additional Dwelling Unit (ADU or “Granny Flats”) development by waiving fees, fast tracking development, and providing prefab plans.
4. Encourage hotel/motel conversions into low income housing.
5. *Pass a rent stabilization ordinance for mobile home parks to prevent the loss of this affordable housing, and the loss of homes by low income owners who cannot move their older units.

Prevention/Diversion

1. Collaborate with non-profits and faith-based organizations to develop funds with a “No Wrong Door” system of access for emergency assistance and prevention of homelessness.
2. Actively encourage non-profits and educational institutions that provide job training and placement programs for the homeless in Fullerton.
3. Welcome re-entry programs in Fullerton that assist individuals coming out of jail to get housing, treatment if needed, and employment.
4. Encourage and facilitate public and private programs in Fullerton that assist those living with mental illness, such as the Be Well Center in Orange.
5. Promote public and private programs that assist those suffering from substance abuse to provide services and locate in Fullerton.

Public Safety/Outreach

1. Applaud Fullerton Homeless Liaison Officer Program collaboration with Orange County Health Care Agency professionals and CityNet community workers and consider enhancing it.
2. Ensure that all Fullerton Police are trained in dealing with the mentally ill and homeless.

Regional Collaboration

1. Create a North County SPA Oversight Commission to:
 - a. Act as a resource to the SPA cities, sharing best practices and encouraging regional collaboration,
 - b. Take complaints from residents in shelters and the public,
 - c. Evaluate the efficacy of the homeless and affordable housing programs, and
 - d. Monitor the implementation of these recommendations and others.
2. Create a staff position to support the North County SPA Oversight Commission that is funded by the SPA cities.
3. Support a countywide system of data sharing to increase the coordination of services between the County, cities, non-profits and faith-based organizations.

Public Comments

- Matt Kawamura.- Businesses are not in favor of Safe Parking. City do a better job at letting the surrounding neighborhood and businesses near homeless programs know about the program along with the ability to give input.
- Maggie Downs – Would like to bring attention to those with disabilities and in need to make sure they are being taken into consideration when creating housing and services



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Meeting Adjourned: The meeting was adjourned by Chair Kennedy at 11:45am

- *Upcoming Meeting Schedule: Nov 26th*



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Executive Summary

Introduction

Throughout Orange County and the State, local governments are struggling with how to best address rising homelessness. According to the 2019 Point-In-Time Count, the City of Fullerton has an estimated 473 homeless residents with 308 unsheltered on a given night. On July 2, 2019, the City Council declared a “shelter crisis” due to the lack of emergency shelters and has embarked upon a series of efforts to best address the issue.

Homeless Plan Committee Created

City Council authorized the City Manager to appoint a committee focused on creating a comprehensive strategic plan on how to address homelessness in Fullerton in coordination with the region.

The Fullerton Homeless Plan Committee (FHPC) was comprised of a spectrum of individuals ranging from residents, service providers, faith leaders, business community, hospitals, and colleges. The Committee met as an independent body every other Tuesday starting on August 20th 2019 through November 26th 2019.

The FHPC identified the basic causes of homelessness, learned of the interdependent actions that would need to be taken to address those causes, called out emergency recommendations that should be taken, and identified a more comprehensive set of recommendations that the City of Fullerton could take in collaboration with our neighboring cities, county and state.

Causes of Homelessness in Fullerton

1. Lack of housing affordable to very low-income residents.
2. Lack of Permanent Supportive Housing for individuals living with mental illness.
3. Growing numbers of opioid addicted individuals reduced to living on the streets.
4. Insufficient job opportunities with pay sufficient to pay for food and shelter in our community.

Interdependent Actions Required to Address Homelessness in Fullerton

- Emergency Shelter/Navigation Centers
- Permanent Supportive and Affordable Housing
- Prevention and Diversion
- Public Safety and Outreach

Emergency Recommendations

1. Meet the court mandated number of emergency shelter/navigation beds by fast tracking the Illumination Foundation Navigation and Recuperative Care Center by including their site in the SB2 “by-right” zoning for shelters in December 2019.
2. Develop an affordable housing plan with zoning to permit “by-right” development of Very Low-Income and Low-Income and Permanent Supportive Housing to meet our RHNA goals of 312 units by 2021, by March 2020.



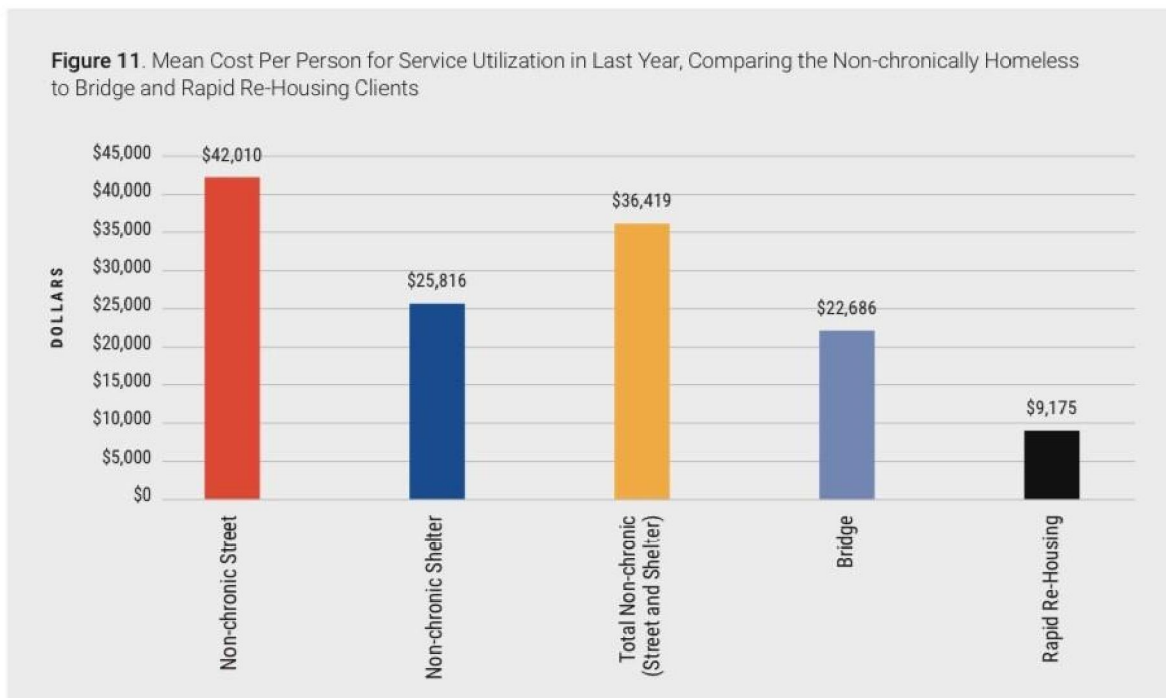
Fullerton Homeless Plan Committee

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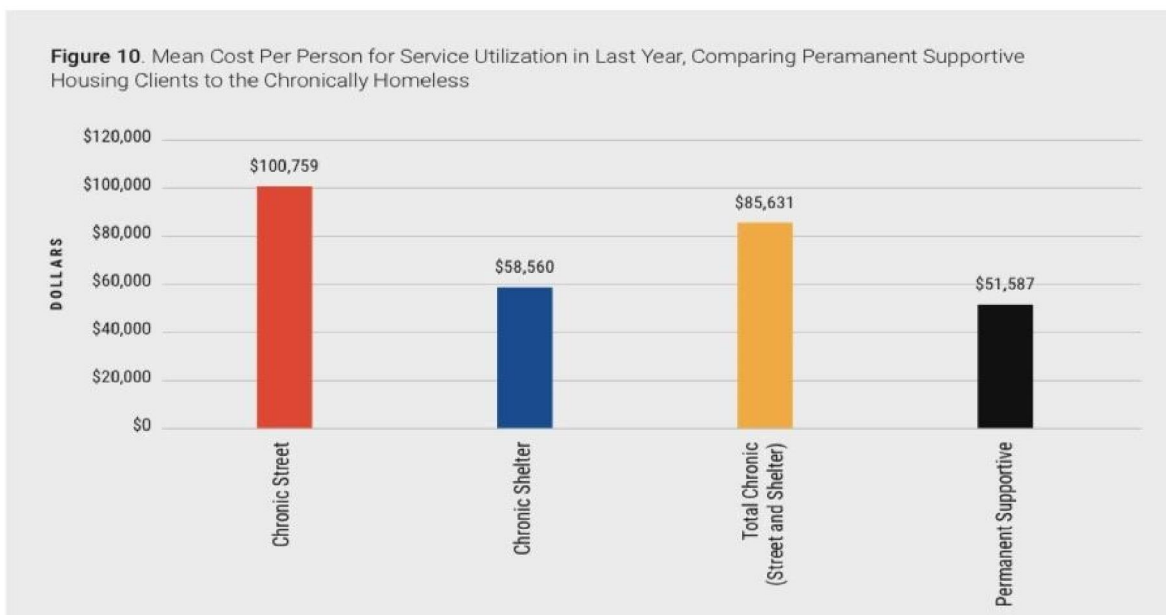
Key Findings

The three-month process of the Committee composed of important learning opportunities, exchange of information and much discussion to arrive at the recommendations aimed to address the significant need to address homelessness on a more comprehensive level.

- Housing a homeless individual is less expensive than leaving them on the street.
United Way Cost Study –HOMELESSNESS IN ORANGE COUNTY: THE COST TO OUR COMMUNITY 2017 (Please see the graphs below)



Note: See notes in Figure 9.



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- Prevention and Diversion are cost effective strategies for addressing homelessness.
Susan Price – County of Orange: Director of Care Coordination
- The Anti-Camping Ordinance cannot be enforced until Fullerton can provide year-round shelter for 60% of the homeless population.
North SPA Federal Court Settlement Agreement
- After the Buena Park, Placentia, and Fullerton Navigation Center shelter beds are all available, the City of Fullerton can enforce the Anti-Camping Ordinance.
Ken Domer –City of Fullerton: City Manager
- Bridges at Kramer Place, the only available year-round shelter accessible to Fullerton regularly, is close to meeting capacity or is at capacity the majority of the year.
City Net –City of Fullerton Outreach Contracted Agency
- Homelessness cannot be solved through arrests and requires a system of care.
Robert Dunn –City of Fullerton Police Chief



Source: Orange County Point-In-Time Report 2019



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Key Findings Continued

North Service Planning Area Demographics

CITY	UNSHelterED	SHelterED	TOTAL
Anaheim	694	508	1,202
Brea	30	0	30
Buena Park	142	145	287
Cypress	39	0	39
Fullerton	308	165	473
La Habra	45	0	45
La Palma	9	0	9
Los Alamitos	1	21	22
Orange	193	148	341
Placentia	55	108	163
Stanton	71	45	116
Villa Park	0	0	0
Yorba Linda	1	0	1
County Unincorporated	8	0	8
Domestic Violence Programs	N/A	29	29
NORTH SERVICE PLANNING AREA	1,596	1,169	2,765

Source: Orange County Point-In-Time Report 2019

North Orange County Homeless Census Data Summary - Prepared by City Net for the City of Fullerton

Homeless Adults Encountered in Fullerton*: 352 (233 unsheltered, 112 in adult shelters, 7 in family shelters)

Ages (MoE 0%)			Primary Language (MoE 0.73%)			Mental Health Concern (MoE 1.83%)			Usually Sleeps In (all sheltered & unsheltered respondents surveyed during census) (MoE 1.37%)		
Count	% of 135		Count	% of 134		Count	% of 129		Count	% of 1283	
18-19	1	0.7%	English	122	91.0%	No	70	54.3%	Anaheim	622	48.5%
20s	17	12.6%	Spanish	10	7.5%	Yes	59	45.7%	Brea	14	1.1%
30s	27	20.0%	Vietnamese	1	0.7%	Struggles with Addiction (MoE 1.04%)			Buena Park	93	7.2%
40s	31	23.0%	Other	1	0.7%	Count	% of 133		Cypress	17	1.3%
50s	41	30.4%	Gross Annual Income (MoE 2.12%)			No	79	59.4%	Fullerton	183	14.3%
60s	16	11.9%	Count	% of 127		Yes	54	40.6%	La Habra	39	3.0%
70s	2	1.5%	No Income	84	66.1%	Domestic Violence Survivor (MoE 1.66%)			La Palma	5	0.4%
80s	0	0.0%	\$1-\$6,000	19	15.0%	Count	% of 130		Los Alamitos	10	0.8%
			\$6,001-\$12,000	15	11.8%	No	91	70.0%	Orange	93	7.2%
			\$12,001+	9	7.1%	Yes	39	30.0%	Placentia	53	4.1%
Ethnicity (MoE 1.66%)			Receiving CalFresh (MoE 0.73%)			Duration of Homelessness (MoE 1.48%)			Last Permanent Residence (before entering homelessness) (all sheltered & unsheltered respondents surveyed during census) (MoE 1.49%)		
Count	% of 130		Count	% of 134		Count	% of 131		Count	% of 1227	
Am. Indian or Alaskan	3	2.3%	No	55	41.0%	< 1 year	26	19.8%	Anaheim	353	28.8%
Asian	3	2.3%	Yes	79	59.0%	1-2 years	31	23.7%	Brea	8	0.7%
Black or Afr. Am.	16	12.3%	Health Insurance (MoE 1.83%)			3-5 years	26	19.8%	Buena Park	58	4.7%
Hispanic/Latino	36	27.7%	Count	% of 129		6-10 years	32	24.4%	Cypress	18	1.5%
Pacific Islander	1	0.8%	No	39	30.2%	11-20 years	13	9.9%	Fullerton	126	10.3%
White	58	44.6%	Yes	90	69.8%	21+ years	3	2.3%	La Habra	44	3.6%
Multi-Ethnic	4	3.1%	Military Service (MoE 0.73%)			Permanent Disability (MoE 1.66%)			La Palma	2	0.2%
Other	9	6.9%	Count	% of 134		Count	% of 130		Los Alamitos	2	0.2%
Gender (MoE 0%)			No	113	84.3%	No	68	52.3%	Orange	67	5.5%
Count	% of 135		Yes	21	15.7%	Yes	62	47.7%	Placentia	24	2.0%
Man	105	77.8%	Minor Children Present (MoE 0.73%)			Struggles with Addiction (MoE 1.04%)			Stanton	26	2.1%
Woman	30	22.2%	Count	% of 134		Count	% of 133		Yorba Linda	12	1.0%
Trans	0	0.0%	No	132	98.5%	No	79	59.4%	Other (inside OC)	186	15.2%
Nonbinary	0	0.0%	Yes	2	1.5%	Yes	54	40.6%	Other (outside OC)	275	22.4%
									Other (unspecified)	26	2.1%

*Regardless of sheltered/unsheltered status or typical sleeping location.

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2. All data was self-reported by the survey respondents.

3. MoE: Margin of Error, assuming a 95% confidence level.

4. See the full Census Report 2018 for methodology, limitations, and analysis.

For questions regarding the census or this data set please contact matt@citynet.org.



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Key Findings Continued

- Shelters are important, but affordable housing is critical to solving homelessness.
Cesar Covarrubias –The Kennedy Commission
- Fullerton is falling behind in the Low and Very Low Regional Housing Needs Assessment goal for 2021. (Please see chart below)

1. City of Fullerton progress on current 2014-2021 Housing Element Regional Housing Needs Assessment (RHNA)

Fullerton

Income Level		RHNA	2014 Year 1	2015 Year 2	2016 Year 3	2017 Year 4	2018 Year 5	Total Units to Date	Remaining RHNA	Percentag e to RHNA
Very Low	Deed	411	9	0	43	39	26	265	146	64%
	Non-deed		0	0	148	0	0			
Low	Deed	299	0	0	97	17	19	133	166	44%
	Non-deed		0	0	0	0	0			

Source: Southern California Association of Governments -Regional Housing Needs Assessment



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Comprehensive Recommendations

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Given the accomplishment of the City Council's assigned duties and responsibilities, members of the Homeless Plan Committee have expressed – in no uncertain terms – that they intend to be hands-on participants in the next steps.



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Committee Process

Educational Presentations

To provide a foundation for the committee and public in understanding the current efforts on a city, region, and county level, guest speakers were invited to share on the following topics:

- August 20th, 2019 – Topic: Fullerton Homeless Effort Presentation
- September 17th, 2019 – Topic: Fullerton Police Department and Homelessness
- October 1st, 2019 – Topic: Homeless Lawsuit Settlement
- October 15th 2019 – Topic: Affordable Housing in Orange County
- October 29th 2019 – Topic: Homelessness in Orange County

References to additional materials within the Appendices may be following the educational presentation summaries below.

August 20th, 2019 –Topic: Fullerton Homeless Effort

Rebecca Leifkes, City of Fullerton (Housing and Homeless Resources Manager) –Presented information on the efforts the City of Fullerton has worked on around homelessness. The presentation included an overview on the context of homelessness in Fullerton, current funding available, potential funding, the North Service Planning Area, housing progress and the anticipated Navigations Centers.

September 17th, 2019 –Topic: Fullerton Police Department and Homelessness

Robert Dunn, Fullerton Police Chief –Presented on the Fullerton Police Departments involvement around homelessness. Chief Dunn spoke on how the Police Department cannot arrest their way out of the issue and have had to relearn how to engage with the homeless population. The presentation included information on the no-camping ordinance, changes the police department have implemented and the challenge that have come with losing the ability to enforcement of the anti-camping ordinance.

October 1st, 2019 – Topic: Homeless Lawsuit Settlement

Ken Domer, City of Fullerton (City Manager) –Presented information on the Settlement Agreement the City of Fullerton entered into. Ken Domer spoke on regional efforts, Navigation Centers, police enforcement, Federal Judge Carter and upcoming resources.

October 15th 2019 – Topic: Affordable Housing in Orange County

Cesar Covarrubias, The Kennedy Commission –Presented on affordable housing in Orange County and information on Fullerton’s Regional Housing Needs Assessment. During the presentation Cesar provided insight on the unique challenges and opportunities around affordable housing.

October 29th 2019 – Topic: Homelessness in Orange County

Susan Price, Director of Care Coordination –Presented on the current status of homelessness in Orange County. In her role she has worked on a County of Orange System of Care to help address homelessness with a holistic approach. In addition to a System of Care, Susan spoke on how she played a key role in coordinating the Point-



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In-Time Count, the Service Planning Areas, and setting the goal of ending Veterans Homelessness in Orange County. The strategies the County is focusing on to end homelessness are the following:

- Implementing prevention and diversion
- Employment
- Housing Development.