City-Operated Ambulance Program Proposal

Adam Loeser, Fire Chief

Jon Fugitt, Deputy Chief

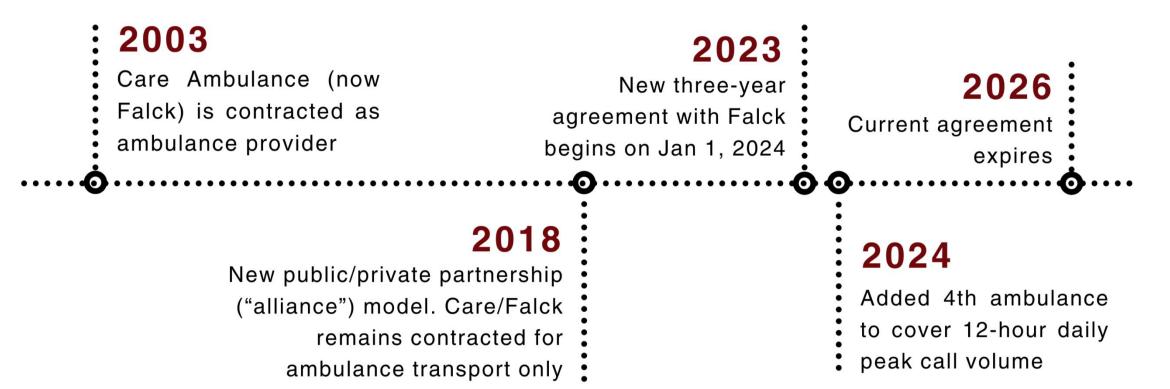
Rhonda Rosati, EMS Manager Andrew Yang, Admin Analyst II

City Council Meeting

March 4, 2025



Fullerton Ambulance History





Current Ambulance Model Benefits

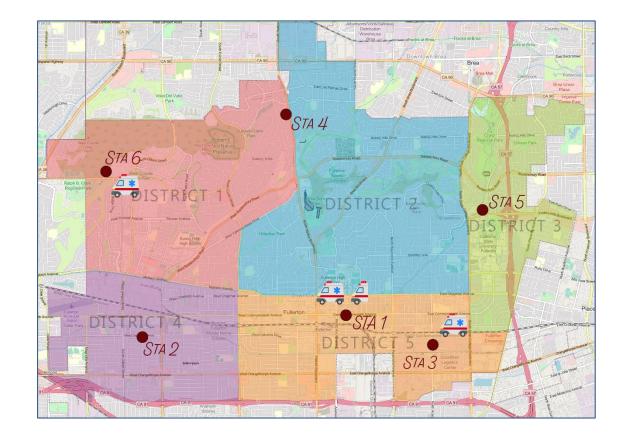
- Stable partnership with Falck (formerly Care) for over 20 years
- Current contract offers competitive pricing
 - Expires 12/31/26 with two optional 1-year extensions
- No staffing liabilities, vehicles, or equipment under City responsibility





Current Ambulance Deployment

- Three 24-hour ambulance units deployed at Fire Station #1, #3, and #6
- One 12-hour ambulance unit deployed at Fire Station #1 (8 AM to 8 PM)
- Staffed by two Falck Ambulance Operators per shift, under the supervision of the onduty Fire Captain
- Ambulance Operators (AO) reside at fire stations with residential quarters for sleeping and meals





Ambulance Operators

Ambulance Operator (EMT-B)

- 146 hours coursework + 24 hours clinical training
- Skills and Responsibilities
 - Basic Life Support (BLS): CPR, splinting, oxygen therapy, and bleeding control
 - Transport patients to hospitals
 - Operate emergency vehicles safely
 - Monitor basic patient vitals

Firefighter Paramedic (EMT-P)

- 450 hours coursework + 160 hours of clinical training + 480 hours field internship
- Skills and Responsibilities:
 - Advanced Life Support (ALS): Intubation, IV medications, EKG interpretation, defibrillation
 - Perform more advanced medical interventions
 - Administer controlled substances
 and advanced airway management
 - Handle critical or life-threatening conditions



Year 1 (2024)	Year 2 (2025)	Year 3 (2026)
\$85.00	\$90.00	\$95.00
January 2024	July 2025	December 2026



Proposed Ambulance Model Benefits

- Identical service levels
- Direct oversight of staffing, training, patient care, and emergency response times
- Complete vertical integration with current fire and emergency medical services
- Customized ambulance vehicle specifications to City's EMS needs
- Recruitment pool into Fire Suppression
- Significant cost savings





Cost Breakdown



Labor Costs

- Eighteen (18) Full-Time AOs
- Six (6) Part-Time AOs

Vehicles and Equipment

- Seven (7) Type III Ambulances
- Power gurney and automatic patient loading system
- Communications equipment (radio equipment, mobile data computer, phone)
- Vehicle Maintenance and Fuel
- Operating Expenses
 - Telecom, Insurance, IT Allocation



City-operated Cost Structure

EXPENSE	CY 2026[†]	CY 2027	CY 2028	CY 2029	CY 2030
LABOR	\$1,808,764	\$1,867,115	\$1,932,519	\$1,989,876	\$2,054,438
VEHICLES AND EQUIPMENT	\$355,621	\$355,621	\$355,621	\$355,621	\$355,621
OPERATING EXPENSES	\$119,710	\$123,302	\$127,001	\$130,811	\$134,735
SUBTOTAL	\$2,284,095	\$2,346,037	\$2,415,141	\$2,476,308	\$2,544,794
10% CONTINGENCY	\$228,409	\$234,604	\$241,514	\$247,631	\$254,479
TOTAL COST	\$2,512,504	\$2,580,641	\$2,656,655	\$2,723,938	\$2,799,273
UNIT HOUR COST	\$81.95	\$84.17	\$86.33	\$88.84	\$91.30

[†]Based on a full year of city-operated service beginning January 1, 2026



5-Year Cost Comparison

YEAR	CONTRACTED RATE	CITY RATE	CONTRACTED ANNUAL COST	CITY ANNUAL COST	ANNUAL SAVINGS
2026	\$95.00	\$81.95 [†]	\$2,912,700	\$2,512,504 [†]	\$400,196 [†]
2027‡	\$105.00	\$84.17	\$3,219,300	\$2,580,642	\$638,659 [±]
2028 [‡]	\$108.15	\$86.33	\$3,324,964	\$2,656,655	\$668,309
2029 [‡]	\$111.39	\$88.84	\$3,415,355	\$2,723,939	\$691,417 [±]
2030‡	\$114.74	\$91.30	\$3,517,816	\$2,799,273	\$718,543

 $^{\dagger}\textit{Based}$ on a full year of city-operated service beginning January 1, 2026

[‡]Estimated



Department Qualifications

- Fullerton Fire Department
 - Longstanding experience managing EMS operations, including patient care, EMS system performance, and billing administration
 - Advanced Life Support (ALS) resources and emergency response coordination
- Expertise in Emergency Medical Services (EMS)
 - EMS Manager Rhonda Rosati
 - Registered Nurse with 15 years of EMS experience
 - Extensive background in clinical oversight, EMS operations, and regulatory compliance
 - Deputy Chief of Administration Jon Fugitt
 - Supervised Ambulance Operators as both a Fire Captain and Battalion Chief
- Preparations Business Operations
 - Deputy Chief Jonathan Fugitt, EMS Manager Rhonda Rosati, and Administrative Analyst Andrew Yang completed an intensive 3-week Ambulance Business Academy course



Ambulance Operator Classification

- Schedule:
 - 24-hour rotating shifts to mirror Fire Suppression (48 on | 96 off)
 - 56-hour average workweek (full-time)

• Qualifications

- 18 years of age; High school diploma or GED
- Pass background check and drug screening
- CA Class C Driver License
- CA DMV Ambulance Driver Certificate
- CA EMT-1 Certification
- CPR Certification (American Heart Association or American Red Cross)

- Non-Regular Employee Resolution
 - Competitive base hourly rate
 - Paid 15x overtime rate after 40 hours per week
 - CalPERS enrollment (Misc) for full-time employees (enrollment for part-time employees after 1,000 hours worked)
 - Limited Term Classification with maximum 2-year employment tenure (extendable at Fire Chief's discretion)



Challenges And Considerations

AO Recruitment & Retention

- Competitive labor market for EMTs in Southern California
- Need to balance wages and benefits to remain competitive with cost control
- Vehicle Procurement & Supply Chain Delays
 - Global supply chain disruptions could delay ambulance acquisition
 - Lead times for new ambulances are 8–12 months

Transition Logistics

- Terminate existing contract while ensuring uninterrupted service
- Coordinating staffing, training, licensing, and deployment readiness before go-live

New Administrative Responsibilities

- Absorbing new responsibilities without adding administrative positions
- Increased workload for Fire Administration and Operations, as well as for City (HR and Finance)



Implementation Timeline

- Immediately: Place initial reservations for ambulances for December 2025 delivery
- July 2025: Return to City Council for Vehicle and Equipment Purchase Authorization
- August 2025: Finalize AO Position Classification with HR
- September 2025: Open AO recruitment process
- October 2025: Finalize Agreements for Mutual Aid and Surge
- December 2025: Conduct background checks, personnel onboarding
- January 2026: Two-week AO Training Academy
- February 2026: Launch City-Operated Ambulance Program



Approve the proposed transition to the city-operated ambulance program:

- 1) Authorize the City Manager, or designee, to initiate the process of terminating the agreement with Falck Mobile Health Corp.
- 2) Direct the Fire Department to develop a detailed transition plan for a city-operated ambulance program, targeting February 2026 for implementation.

Questions?